

ADD WATER PROCESS
PROPOSED STAKEHOLDER PARTICIPATION PLAN
DRAFT
APRIL 23, 2008

BACKGROUND

The Strategic Plan adopted by the CAP Board of Directors in 2006 directed staff to take the lead role in developing a collaborative process to determine when new water supplies need to be acquired, what entities get those supplies and how the cost of the new water will be paid. The Strategic Plan presumes that CAP will be the single point of acquisition for new water supplies for its three-county service area.

To address this task, an internal project team prepared a proposed Stakeholder Participation Plan and presented it to the Board in January 2008. The Board then expanded the Project Team to include several external stakeholders and three CAP Board members. Since February 2008, the Project Team has met to refine and finalize the Stakeholder Participation Plan.

PROBLEM TO BE ADDRESSED

Long term water demands in CAP's three-county service area are projected to exceed currently available supplies. A comprehensive strategy may be desirable for the acquisition and delivery of water to meet these future demands.

Stakeholder Participation Program Question:

Assuming CAP is to be the primary entity that acquires, develops and delivers new water supplies for its three county service area, how should the water be shared and paid for?

OBJECTIVES OF THE STAKEHOLDER PARTICIPATION PLAN

The *ADD Water* process is designed to meet several objectives:

- Provide necessary information to allow meaningful stakeholder participation
- Establish and maintain interactive communication among CAP, stakeholders and interested parties
- Increase understanding of stakeholder issues and concerns related to how water is shared and paid for
- Provide equal opportunity for all stakeholders to participate in the process and provide feedback on how stakeholder input influenced the outcome
- Focus on the stakeholder participation program question and manage off-topic issues
- Keep the Board informed and engaged through regular reports to and timely feedback from them
- Develop consensus on a workable program to address how the water should be shared and paid for

The Project Team will work with stakeholders to ensure that their concerns and aspirations are considered in the development of alternatives and will provide feedback on how stakeholder input influenced the outcome.

The process will operate under the following principles:

- Schedules, promises and commitments are kept
- Process is accountable
- Meetings, workshops and other events are organized to produce results
- Next steps are clearly outlined
- People know what has been accomplished and what is left to do
- Milestones in the process are appropriately acknowledged

RESPONSIBILITIES

This stakeholder participation process will involve the CAP Board, the *ADD Water* Project Team, public participation facilitator and stakeholders. There are several steps envisioned in the Stakeholder Participation Program as described below and in more detail starting on page 3:

- Problem definition and information needs
- Criteria development, definition and prioritization
- Alternative development
- Evaluation of alternatives against criteria
- Selection of preferred alternative(s)

Stakeholders are individuals, organizations, or political entities that have an interest in the outcome of this project. Potential stakeholders identified by the *ADD Water* Project Team are listed in Attachment A. Stakeholder participants are expected to contribute to the success of the process by communicating and advocating their individual needs and interests.

During each step of the Stakeholder Participation Program, stakeholders will be asked to develop specific work products. In step 2, for example, stakeholders will be asked to define and prioritize a set of criteria that will be used in subsequent steps to develop and evaluate alternatives.

The **ADD Water Project Team** will finalize plans for stakeholder meetings, including agenda, meeting structure, content of materials, objectives and work-products. The Project Team will also finalize work products summarizing results of stakeholder meetings for the CAP Board. Project Team members will also attend and participate as stakeholders during stakeholder meetings. Project Team members are listed in Attachment B.

The **public participation facilitator** will guide the implementation of the Stakeholder Participation Program and, as a neutral party, maintain the integrity of that process. She will assist the Project Team and the stakeholders through specific techniques to reach the stated objectives for each step of the decision process. The facilitator will work with the Project Team to adjust the Stakeholder Participation Plan during implementation as needed.

At the conclusion of steps 1 through 4 in the Stakeholder Participation Program, the **CAP Board of Directors** will be asked to provide authorization to proceed (i.e. a formal or informal verification that the work conducted to date is acceptable and the Stakeholder Participation Program may proceed to the next step). At the conclusion of step 5, the Board will be asked to consider action on an alternative or combination of alternatives recommended by stakeholders.

STAKEHOLDER PARTICIPATION PROGRAM

The stakeholder participation program will meet five milestones or steps. Stakeholders will be invited to participate in workshops as a part of each step. These workshops will be followed by one or more CAP Board meetings that are open to the public. In each iteration, the CAP Board will consider the input from the stakeholder workshops. The Project Team will prepare the data collected at stakeholder meetings for presentation to the Board. Likewise, the Project Team will communicate information and direction provided by the Board back to the stakeholders for the next step. Please refer to the flowchart in Attachment C.

1. Problem statement and information needs – Stakeholders will confirm the problem statement and the Stakeholder Participation Program question shown on page 1 above. Stakeholders will identify information that exists or is needed to assist them in completing the work in the remaining steps.
2. Determine, define and prioritize criteria – Stakeholders will identify and define two sets of criteria that reflect stakeholder values. The first set will relate to sharing a new water supply. The second set will address paying for a new water supply. Stakeholders will also determine the relative importance of the criteria within each set.
3. Generate Program Alternatives – Stakeholders will develop two sets of alternatives: one for sharing a new water supply and another for paying for a new water supply.
4. Evaluate alternatives against criteria – Stakeholders will evaluate how well each set of alternatives performs against the related sets of criteria..
5. Present results of evaluation – Based on the evaluation in step 4, stakeholders will select one or more alternative(s) to recommend to the CAP Board for consideration.

DOCUMENTATION

The Project Team will establish consistent procedures for documenting the stakeholder participation program. It is important to show the contact, topic of discussion, and follow-up action needed and taken. All workshops and meetings will be summarized in writing.

SCHEDULE

The stakeholder participation program will begin in May 2008 and is expected to conclude in mid-2009.

Attachment A

Potential Stakeholders

Agriculture

- Agribusiness Council, Inc.
- Arizona Cattle Feeders Association
- Arizona Cattle Growers Association
- Arizona Farm Bureau
- Irrigation Districts
- United Dairymen of Arizona

Business/Economic Development

- East Valley Partnership
- Greater Phoenix Economic Council
- Valley Forward

Utilities and User Groups

- Central Arizona Water Conservation District/Central Arizona Groundwater Replenishment District
- Salt River Project

Environmental Groups

Government Agencies

- Arizona Corporation Commission
- Arizona Department of Environmental Quality
- Arizona State Land Department
- Bureau of Reclamation
- Central Arizona cities without water utilities
- Central Arizona Councils of Government (Maricopa, Central Arizona and Pima Association of Governments)
- Central Arizona counties
- Certain Legislators/Staff
- Department of Real Estate
- Department of Water Resources
- Governor's Office
- Residential Utility Consumer Office

Home Builders/Developers

- Home Builders Association of Central Arizona
- Southern Arizona Home Builders Association

Indian Communities

Industrial Users

- Non-irrigation groundwater right and permit holders

Municipal and Industrial Water Providers

- City water providers
- Community facility districts
- Other water providers
- Private water companies
- Water Improvement Districts
- Arizona Municipal Water Users Association
- Southern Arizona Water Users Association

Mines

- Arizona Mining Association
- Freeport-McMoran Copper & Gold
- Resolution Copper Mining

Other

- Interested individuals

Other Associations

- Arizona Rock Products Association
- Arizona Water & Pollution Control Association
- Free Enterprise Institute
- Goldwater Institute
- Pinal County Water Augmentation Authority

- Western Maricopa Coalition
- Turf Industry Association

Potential Water Partners

- On-river rights holders
- Vidler Water Company

Power Providers

- Arizona Municipal Power Users Association
- Arizona Power Authority
- Arizona Public Service Company
- Electrical Co-op Association
- Electrical District # 2, 3, 4, 5, 7 & 8
- Grand Canyon State Electric Cooperative Association
- Irrigation and Electrical District Association

Universities

- Arizona Water Institute
- Arizona Water Resources Research Center
- ASU Global Institute of Sustainability
- Morrison Institute for Public Policy

Attachment B

ADD Water Project Team Members

The Board members include:

Tim Bray, Maricopa County
Gayle Burns, Maricopa County
Paul Hendricks, Maricopa County

The external stakeholder members include:

Brian Betcher, Maricopa Stanfield Irrigation Drainage District, Pinal County
Tom Buschatzke, City of Phoenix
Brad DeSpain, Town of Marana and Southern Arizona Water Users Association
Sandra Fabritz-Whitney, Arizona Department of Water Resources
Maggie Gallogly, Fennemore Craig, landowners/developers
Ray Jones, Aricor Water Solutions, private utilities
Steve Olson, Arizona Municipal Water Users Association
Dennis Rule, City of Tucson
Shiela Schmidt, Gust Rosenfeld, Town of Buckeye

The external stakeholder alternates include:

Rob Anderson, Fennemore Craig, alternate for Maggie Gallogly
Perri Benemelis, Arizona Department of Water Resources, alternate for Sandra Fabritz-Whitney
Alice Brawley-Chesworth, City of Phoenix, alternate for Tom Buschatzke
Marvin Cohen, Sacks Tierney P.A., alternate for Dennis Rule
Pat Hill, Arizona Municipal Water Users Association, alternate for Steve Olson
Ron Whittler, alternate for Town of Buckeye

CAP Team Members¹ are listed below:

Ted Cooke, Assistant General Manager, Finance and Information Technology
Larry Dozier, Deputy General Manager, Operations, Planning and Engineering
Tim Kacerek, Manager, Water Control
Tom McCann, Manager, Resource Planning and Analysis
Carol Munoz, Specialist, Resource Planning and Analysis
Cliff Neal, Manager, CAGR
John Newman, Assistant General Manager, Maintenance
Terri Sue Rossi, Senior Analyst, Resource Planning and Analysis
Kathryn Schmitt, Director, Communications
Suzanne Ticknor, Senior Attorney
Dr. Martha Rozelle, public participation facilitator

¹ Along with the public participation facilitator, the following team members serve as support for the Project Team. Tom McCann is Project Team Leader. Carol Munoz is Project Team Administrator. Terri Sue Rossi is Project Team Manager.